



IN THE HIGH COURT OF JUDICATURE AT BOMBAY
NAGPUR BENCH, NAGPUR

WRIT PETITION NO. 3532 OF 2013

Pankaj s/o. Madhukar Dadmal,
Aged about 20 years, Occ. Student,
r/o. Shrinagar City Borda,
Warora, Chandrapur, Distt.
Chandrapur.

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PETITIONER

...VERSUS...

1.The Directorate of Technical Education,
Maharashtra State, Mumbai-400 001.

2.The Principal,
Padmashri D.Y.Patil Institute of
Engineering and Technology,
Pimpri, Pune-411018.

3.The Registrar,
Pune University, Pune.

4.The Scheduled Tribe Caste Certificate
Scrutiny Committee, Gadchiroli,
Through its Vice Chairman.

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RESPONDENTS

Ms P.D.Rane, Advocate for the petitioner.

Mr.A.M.Deshpande, AGP for Respondent Nos. 1 & 4.

CORAM: R. K. DESHPANDE AND
M.G.GIRATKAR, JJ.

DATE : 30/11/2017.

ORAL JUDGMENT (Per R.K.Deshpande, J.)

1] The petitioner challenges the Order dt. 31.5.2013 passed by the

Scheduled Tribe Caste Certificate Scrutiny Committee, Gadchiroli invalidating the caste claim of the petitioner for 'Mana' Scheduled Tribe, which is an entry at Serial No.18 in the Constitution Scheduled Tribe Order, 1950 and cancelling and confiscating the Caste Certificate, dt.24.10.2011 issued by the Sub Divisional Officer, Warora, District Chandrapur certifying that the petitioner belongs to 'Mana' Scheduled Tribe Category.

2] Before the said Committee, the petitioner produced nine documents in support of his claim for 'Mana' Scheduled Tribe. The oldest document is the Revenue record of 1918-19 in the name of Manya, the great grand father of the petitioner showing his caste as 'Mana'. The other documents produced pertain to the Post-Constitutional period. The petitioner also produced the Caste Validity Certificate dt.3.6.2006 in the name of Madhukar, the father of petitioner, validating his claim for 'Mana' Scheduled Tribe. The Police Vigilance Cell conducted home inquiry and found the entry of 1918-19 to be correct.

3] In para 14, the Committee records a finding that the caste of the petitioner and his fore-fathers is consistently recorded as 'Mana' in their School and revenue records during 1918-19 to 2002. However, the Committee rejects these documents by applying Affinity test and records the reasons as under :

" (a) that 'Mana' community was included in the list of Scheduled Tribes in relation to the State of Maharashtra for the first time in the

year 1960, that too in the specified area only, and the petitioner has failed to establish that her or her forefathers hail from the said area and migrated to the present place of their residence, from the said specified scheduled area,

(b) that there are non-tribal communities like 'Badwaik Mana', 'Khand Mana', 'Kshatriya Mana', 'Kunbi Mana', 'Maratha Mana', 'Gond Mana', 'Mani/'Mane', etc., and the petitioner has failed to satisfy crucial affinity test to establish that she belongs to 'Mana, Scheduled Tribe', which is an entry at Serial No.18 in the Constitution (Scheduled Tribes) Order, 1950,

(c) that in the year 1967, 'Mana' community was included in the list of Other Backward Classes at Serial No.268 and later on in the list of Special Backward Classes at Serial No.2 in relation to the State of Maharashtra, and

(d) that the documents produced simply indicate the caste as 'Mana' and not 'Mana, Scheduled Tribe'.

4] In the decision of this Court in Writ Petition No.3308 of 2013 [*Gajanan s/o Pandurang Shende v. The Head-Master, Govt. Ashram School, Dongargaon Salod, Tah. Sindewahi, Distt. Chandrapur, and others*] decided on 8-11-2017, we have dealt with all the aforesaid reasoning and we point out below what we have held in the said decision.

5] In para 5 of the decision in *Gajanan's* case, we have held that the Committee was wrong in holding that 'Mana' community was included in the list of Scheduled Tribes Order in relation to the State of Maharashtra for the first time in the year 1960. We have also held that in fact, the said community was included in the said Order in the year 1956.

6] On the aspect of original place of residence and migration, we have held in para 7 of the said decision as under :

“7. ... The Act No.108 of 1976 was published in the gazette on 29-9-1976, and the area restriction of Scheduled Tribes in the State of Maharashtra for all the tribes, including 'Mana' tribe, was deleted. The members of different tribes or communities in the State of Maharashtra included in Entry No.18, are treated and conferred with the status of recognized Scheduled Tribes, irrespective of their place of residence in the State. The net result of such deletion was that the two-fold requirements of ordinary place of residence in tribal areas and migration to non-tribal areas, was done away with.”

7] Relying upon the decision of the Apex Court in the case of *Jaywant Dilip Pawar v. State of Maharashtra & Ors.*, delivered in Civil Appeal No.2336 of 2011 on 8-3-2017, we have held in *Gajanan's* case that the petitioner was not required to establish that either her forefathers were the ordinary residents of the place meant for the tribals in the Constitution (Scheduled Tribes) Order prevailing prior to 1976 or that her forefathers migrated from the said area to the present place of residence. We have also held that the Committee was in error in taking such a view.

8] On the other aspect that there are non-tribal communities like 'Badwaik Mana', 'Khand Mana', 'Kshatriya Mana', 'Kunbi Mana', 'Maratha Mana', 'Gond Mana', 'Mani'/'Mane', etc., we have considered the impact of the Constitution Bench decision of the Apex Court in the case of *State of Maharashtra v. Milind*, reported in 2001(1) Mh.L.J. 1, which overruled earlier decision in the case of *Dina v. Narayansing*, reported in 38 ELR 212. We have held in para 11 of the decision in *Gajanan's* case as under :

“11. ... The effect of overruling of the decision in *Dina's* case is that the entry 'Mana', which is now in the cluster of tribes at Serial No.18 in the Constitution (Scheduled Tribes) Order, has to be read as it is and no evidence can be let in, to explain that entry 'Mana' means the

one which is either a 'sub-tribe of Gond' or synonym of 'Gond' and/or it is not a sub-tribe either of 'Maratha' or of any other caste or tribe."

In para 12 of the said decision, we have held as under :

"12. ... To hold that 'Mana' in Entry No.18 in the Constitution (Scheduled Tribes) Order does not include 'Kashtriya Badwaik Mana', 'Maratha Mana', 'Kunbi Mana', etc., would amount to permitting evidence to be let in to exclude certain 'Mana' communities from the recognized Scheduled Tribe. Such tinkering with the Presidential Order is not permissible. Once it is established that 'Mana' is a tribe or even a sub-tribe, it is not permissible to say that it is not a recognized Scheduled Tribe in Entry No.18 of the Order. The Scrutiny Committee has failed to understand such effect of overruling the decision in Dina's case."

In view of the Constitution Bench decision in *Milind's* case, we hold that it is not permissible to invoke the affinity test to exclude certain 'Mana' communities from the recognized Scheduled Tribe.

9] On the aspect of inclusion of 'Mana' communities in the lists of Other Backward Classes and Special Backward Classes, we have relied upon the decision of this Court in *Mana Adim Jamat Mandal v. State of Maharashtra*, reported in **2003(3) Mh.L.J. 513**, which is confirmed by the Apex Court in its decision in the case of *State of Maharashtra v. Mana Adim Jamat Mandal*, reported in **(2006) 4 SCC 98**. We have held in paras 13 and 14 of *Gajanan's* case as under :

"13. ... This view has been confirmed by the Apex Court in the case of State of Maharashtra & Ors. v. Mana Adim Jamat Mandal, reported in (2006) 4 SCC 98, and it is specifically held that 'Mana' is a separate Scheduled Tribe by itself included in Entry No.18 of the Constitution (Scheduled Tribes) Order and it is not a sub-tribe of 'Gond'."

"14. This Court has held and it is confirmed by the Apex Court in the aforesaid decisions that even if it is assumed that

there was a separate entity, which is called as 'Mana' in Vidarbha Region, which has no affinity with 'Gond' tribe, that community would also fall within the scope of the Scheduled Tribes Order by virtue of the Amendment Act, 1976, and the State Government was not entitled to issue orders or circulars or resolutions contrary thereto. It holds that since under Entry 18, 'Manas' are specifically included in the list of Scheduled Tribes in relation to the State of Maharashtra, 'Manas' throughout the State must be deemed to be Scheduled Tribe by reason of provisions of the Scheduled Tribes Order. Once 'Manas' throughout the State are entitled to be treated as a Scheduled Tribe by reason of the Scheduled Tribes Order as it now stands, it is not open to the State Government to say otherwise, as it has purported to do in various Government Resolutions. It further holds that it is not open to the State Government or, indeed to this Court to embark upon an enquiry to determine whether a section of 'Manas' was excluded from the benefit of the Scheduled Tribes Order."

The Apex Court has held that 'Mana' is a separate Scheduled Tribe in Entry No.18 and it is not a sub-tribe of 'Gond'. The Division Bench of this Court has held that it is not open to the State Government or indeed to this Court to embark upon an enquiry to determine whether a section of 'Manas' was excluded from the benefit of Scheduled Tribes Order. In para 15 of *Gajanan's* case, we have held that the Committee was clearly in error in holding that 'Mana' community was included in the list of Other Backward Classes and later on in the list of Special Backward Classes, and though the petitioner has established that she belongs to 'Mana' community, it is not established that she belongs to 'Mana Scheduled Tribe'.

10] On the aspect of carving out a distinction that the documents of pre-Independence, produced on record, simply indicating the caste as 'Mana' and not 'Mana - Scheduled Tribe', we have relied upon the decision of the Apex Court in the case of *E.V. Chinnaiah v. State of Andhra Pradesh*, reported in **2004(9)**

SCALE 316. We have held in para 18 of *Gajanan's* case as under :

"18. Applying the law laid down in E.V. Chinnaiah's case, it has to be held in the facts of the present that once it is clear that 'Mana' community is included in entry No.18 of the Constitution (Scheduled Tribes) Order, it has to be read as it is, representing a class of 'Mana' as a whole and it is not permissible either for the Executive or for the Scrutiny Committee to artificially sub-divide or sub-classify 'Mana' community as one having different groups, like 'Badwaik Mana', 'Khand Mana', 'Kshatriya Mana', 'Kunbi Mana', 'Maratha Mana', 'Gond Mana', 'Mani/Mane', etc., for the purposes of grant of benefits available to a recognized Scheduled Tribe. To exclude such persons from the entry 'Mana', to be recognized as Scheduled Tribe, amounts to interference, re-arrangement, re-grouping or re-classifying the caste 'Mana', found in the Presidential Order and would be violative not only of Article 342, but also of Article 14 of the Constitution of India. The classification of entry 'Mana' in different categories, like 'Badwaik Mana', 'Khand Mana', 'Kshatriya Mana', 'Kunbi Mana', 'Maratha Mana', 'Gond Mana', 'Mani/Mane', etc., for the purpose of conferring a status as a recognized Scheduled Tribe is artificial and without any authority. The Committee has, therefore, committed an error in rejecting the claim by holding that the documents produced simply indicate the caste 'Mana' and not 'Mana, Scheduled Tribe'."

We have held that after following the decision in E.V. Chinnaiah's case that 'Mana' community throughout the State is a class as a whole and to artificially explain or sub-divide it to exclude different groups like 'Badwaik Mana', 'Khand Mana', 'Kshatriya Mana', 'Kunbi Mana', 'Mani/Mane', etc., for denying benefits of recognized Scheduled Tribe is not only without any authority but violative of Articles 14 and 342 of the Constitution of India. We have held that the Committee was in error in rejecting the claim by holding that the documents produced simply indicate the caste 'Mana' and not 'Mana - Scheduled Tribe'.

recognized Scheduled Tribe for the purposes of giving benefits and concessions was not prevailing prior to 1950 and, therefore, only caste or community to which a person belonged was stated in the birth, school and revenue records maintained. We have also held that the documents are issued in the printed format, which contains a column under the heading 'Caste' and there is no column of tribe. We have held that irrespective of the fact that it is a tribe, the name of tribe is shown in the column of caste, and while entering the name of caste or tribe, the distinction between the caste and the tribe is ignored.

12] On the aspect of primacy of documents over the affinity test, we have relied upon the decision of the Apex Court in the case of *Anand v. Committee for Scrutiny and Verification of Tribe Claims and others*, reported in **(2012) 1 SCC 113**, and applied the broad parameters laid down therein. We have held that in view of the said decision of the Apex Court that the affinity test is to be used to corroborate the documentary evidence and it is not to be used as the sole criteria to reject a claim.

13] In view of the aforesaid law laid down and the finding of the Committee that the documentary evidence produced on record shows the caste of the petitioner and his forefathers consistently recorded as 'Mana' in the School and revenue records during 1918-19 and 2002, in our view, the Committee has fallen in error to reject the claim of the petitioner for 'Mana' Scheduled Tribe. The claim of the petitioner is required to be validated for

'Mana' Scheduled Tribe.

14] On the question of Validity Certificate dt.3.6.2006 in the name of Madhukar, the father of petitioner showing him to be belonging to 'Mana' Scheduled Tribe, the Committee records a finding that the Certificate was issued without conducting Vigilance Inquiry and without considering the Affinity test. It holds that 'Mana' tribe claim of the validity holder has been held to be valid as per decision of the Hon'ble Supreme Court in C.A. No.5270 of 2004.

15] Vide Rule 12 of the Maharashtra Scheduled Tribes (Regulation of Issuance and Verification of) Certificate Rules, 2003, a discretion is conferred upon the said Committee to take a decision as to whether to conduct inquiry through Police Vigilance Cell. If the Committee is satisfied on the basis of documentary evidence produced before it that the claim is to be validated, It need not conduct inquiry through Police Vigilance Cell. If the Committee has not conducted inquiry while issuing certificate, dt.11.3.2008 in the name of real brother of the petitioner, it is not now open for the Scrutiny Committee to create an anomalous situation where the real brother of the petitioner belongs to 'Mana' Scheduled Tribe; whereas the petitioner does not. The Committee is bound by the Validity Certificate issued in view of decision of the Division Bench of this Court in the case of Apoorva Vinay Nichale vrs. Divisional Caste Certificate Scrutiny Committee No.1, reported in **2010 (6) Mh.L.J. 401**. The

finding of the Committee cannot, therefore, be sustained.

15] In the result, this writ petition is allowed in terms of the following order :

i) The order dated 31.5.2013 passed by the Scheduled Tribe Caste Certificate Scrutiny Committee, Gadchiroli, invaliding the caste claim of the petitioner for 'Mana' Scheduled Tribe category is hereby quashed as set aside.

ii) It is declared that the Caste Certificate dated 24.10.2011 produced by the petitioner and issued by the Sub Divisional Officer, Warora certifying that he belongs to 'Mana' Scheduled Tribe category, which is an entry at Sr.No. 18 of the Constitution Scheduled Tribe Order, 1950, is held to be valid.

iii) Respondent No.4/Committee is directed to issue Caste Validity Certificate accordingly in the name of the petitioner for 'Mana' Scheduled Tribe within a period of four weeks from the date of production of this Judgment before the Committee.

iv) Respondent Nos. 1 to 3 are directed to release all the documents and concessions in favour of the petitioner as a candidate belonging to Scheduled Tribe Category, if they are withheld for want of Caste Validity Certificate, within a period of two weeks from the date of production of this Judgment before them.

16] Rule is made absolute in these terms. No order as to costs.

JUDGE

JUDGE

jaiswal